



# City of Palm Coast Minutes City Council Business

City Hall  
160 Lake Avenue  
Palm Coast, FL 32164  
www.palmcoastgov.com

**Mayor Michael Norris**  
**Vice Mayor Theresa Pontieri**  
**Council Member Charles Gambaro**  
**Council Member Ty Miller**  
**Council Member David Sullivan**

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**Tuesday, January 6, 2026**

**6:00 PM**

**City Hall - Jon Netts  
Community Wing**

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## City Staff

**Michael McGlothlin, City Manager**

**Marcus Duffy, City Attorney**

**Kaley Cook, City Clerk**

- Public Participation shall be in accordance with Section 286.0114 Florida Statutes.
- Other matters of concern may be discussed as determined by City Council.
- If you wish to obtain more information regarding the City Council's agenda, please contact the City Clerk's Office at 386-986-3713.
- In accordance with the Americans with Disabilities Act and Section 286.26, Florida Statutes, persons needing a reasonable accommodation to participate in any of these proceedings or meeting should contact the City Clerk at 386-986-3713, at least 48 hours prior to the meeting.
- City Council Meetings are streamed live on YouTube at <https://www.youtube.com/@PalmCoastFL>.
- It is proper meeting etiquette to silence all electronic devices, including cell phones while Council is in session.
- Any person who decides to appeal any decision of the City Council with respect to any matter considered at this meeting will need a record of the proceedings, and for such purpose, may need to hire a court reporter to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

NOTICE: This meeting is being live streamed on the City of Palm Coast YouTube channel and audio recorded for public record and transparency.

## **A. CALL TO ORDER**

*Mayor Norris called the meeting to order at 6:00 p.m.*

## **B. PLEDGE OF ALLEGIANCE TO THE FLAG AND A MOMENT OF SILENCE**

## **C. ROLL CALL**

*City Clerk Kaley Cook called the roll. All members were present.*

## **D. PUBLIC PARTICIPATION**

Public Participation shall be held in accordance with Section 286.0114 Florida Statutes. And pursuant to the City Council's Meeting Policies and Procedures:

- (1) This agenda item has a thirty (30) minute limit.
- (2) Each speaker shall at the podium, provide their name and may speak for up to 3 minutes.
- (3) The Public may provide comments to the City Council relative to matters not on the agenda at the times indicated in this Agenda. Following any comments from the public, there may be discussion by the City Council.
- (4) Public speakers may address their comments to the Council as a whole, the Mayor, or to an individual Council Member
- (5) When addressing the City Council on specific, enumerated Agenda items, speakers shall:
  - (a) make their comments concise and to the point;
  - (b) not speak more than once on the same subject;
  - (c) not, by speech or otherwise, delay or interrupt the proceedings or the peace of the City Council;
  - (d) obey the orders of the Mayor or the City Council; and
  - (e) not make any irrelevant, impertinent or slanderous comments while addressing the City Council; which pursuant to Council rules, shall be considered disorderly.
- (6) Any person who becomes disorderly or who fails to confine his or her comments to the identified subject or business, shall be cautioned by the Mayor and thereafter must conclude his or her remarks on the subject within the remaining designated time limit.

Any speaker failing to comply, as cautioned, shall be barred from making any additional comments during the meeting and may be removed, as necessary, for the remainder of the meeting.

Members of the public may make comments during the public comment portion of the meeting. Please be advised that public comment will only be permitted during the public comment portions of the agenda at the times indicated by the Chair during the meeting.

*Mayor Norris provided the rules and procedures of public comment.*

*Public comment opened at 6:03 p.m.*

*Jeremy Davis welcomed Mr. McGlothlin, discussed failures in oversight and accountability, double standards that must be corrected, drainage requirements, history of the permits and records for his home, and stated that this is a defining moment for Mr. McGlothlin.*

*Jeani Duarte welcomed Mr. McGlothlin, hoped that the City Manager salary would be corrected, wanted the Charter Review Committee to be tabled, urged the District 4 Council Member to step down and vacate the seat, and discussed public records requests for Utility records.*

*Kevin Kuncy requested a change in the noise Ordinance, noise disturbances and measuring such noise, and asked for Code Enforcement to use both the A and C scales.*

*Gary Kunnas welcomed Mr. McGlothlin, asked about the lawsuit from the Flagler County Home Builders Association, and discussed speed limit reductions and State requirements.*

*C.D. Roussell wished a Happy New Year and shared an invitation to the Airport Advisory Committee.*

*Kim Carney clarified the comments of the prior speaker that the committee is actually a Master Plan Working Committee and shared details of the committee.*

*Darlene Shelley wished a Happy New Year, welcomed Mr. McGlothlin, described Palm Coast and changes, and options available.*

*Mr. McGlothlin shared that he will be following up as needed.*

*Council Member Miller asked if someone from Code can review and share details of comparable cities and standard practices for sound measuring.*

*Vice Mayor Pontieri agreed, replied to Mr. Kunnas that the City is doing everything that we can do in response to the lawsuit, and that Attorney Blocker will provide an update later in the meeting.*

*Council Member Sullivan discussed the noise ordinance, decibels, and the item as a fairly complicated issue.*

*Mayor Norris discussed Airbnb noise issues and the matter being addressed by the Sheriff's Office.*

## **E. MINUTES**

### **1. MINUTES OF THE CITY COUNCIL: DECEMBER 16, 2025, BUSINESS MEETING**

**Pass**

**Motion made to approve by Vice Mayor Pontieri and seconded by Council Member Miller**

**Approved - 5 - Mayor Michael Norris, Vice Mayor Theresa Pontieri, Council Member Charles Gambaro, Council Member Ty Miller, Council Member David Sullivan**

## **F. RESOLUTIONS**

### **2. RESOLUTION 2026-04 APPROVING AN INTERLOCAL AGREEMENT WITH FLAGLER COUNTY FOR THE ACCEPTANCE OF THE TRANSFER OF COUNTY OWNED LAND TO BE USED AS A PUBLIC PARK**

*Mayor Norris read the title into the record.*

*Virginia Smith, Land Management Administrator, and James Hirst, Director of Parks & Recreation, presented the topic to City Council.*

*City Council held discussion on the following topics: maintenance and repairs, prior discussions for nearby land, thanks to the County, and safety concerns being addressed.*

*Public Comment:  
There were none.*

**Pass**

**Motion made to approve by Vice Mayor Pontieri and seconded by Council Member Gambaro**

**Approved - 5 - Mayor Michael Norris, Vice Mayor Theresa Pontieri, Council Member Charles Gambaro, Council Member Ty Miller, Council Member David Sullivan**

**3. RESOLUTION 2026-06 APPROVING EXPENSES FOR THE INDIAN TRAILS SPORTS COMPLEX PARKING EXPANSION PROJECT**

*Mayor Norris read the title into the record.*

*Eric Gebo, Architect, and James Hirst, Director of Parks & Recreation, presented the topic to City Council.*

*Council held discussion on the following topics: cost savings, additional lighting at Indian Trails, parking as an issue and utilizing parking at Indian Trails Middle School, associated costs, existing parking spots, priority and use of impact fees, cost estimates for additional lighting, fund availability in the Parks & Recreation impact fee fund after the project, support for lighting the fields on a quicker timeline, and drainage for the fields.*

*Carl Cote, Director of Stormwater & Engineering, responded to Council questions and comments.*

*Public Comment:  
There were none.*

**Pass**

**Motion made to approve by Vice Mayor Pontieri and seconded by Council Member Miller**

**Approved - 5 - Mayor Michael Norris, Vice Mayor Theresa Pontieri, Council Member Charles Gambaro, Council Member Ty Miller, Council Member David Sullivan**

**G. CONSENT**

*Public comment:  
There were none.*

**Pass**

**Motion made to be adopted on consent by Council Member Gambaro and seconded by Council Member Miller**

**Approved - 5 - Mayor Michael Norris, Vice Mayor Theresa Pontieri, Council Member Charles Gambaro, Council Member Ty Miller, Council Member David Sullivan**

- 4. RESOLUTION 2026-01 APPROVING SOURCEWELL CONTRACT #012825 WITH ORKIN, LLC FOR PEST CONTROL SERVICES**
- 5. RESOLUTION 2026-03 APPROVING PIGGYBACK CONTRACTS FOR ROAD BASE MATERIALS AND AGGREGATES SERVICES AS NEEDED**
- 6. RESOLUTION 2026-05 APPROVING A MASTER SERVICES AGREEMENT WITH STRICKLAND SOD FARM, INC., FOR SOD MATERIALS AND SOD INSTALLATION CITYWIDE ON AN AS-NEEDED BASIS**
- 7. RESOLUTION 2026-02 APPROVING A SOLE SOURCE AGREEMENT WITH TSC-JACOBS FLORIDA, LLC FOR THE PURCHASE OF WEMCO LIME SLUDGE RECIRCULATION PUMPS**

**H. PUBLIC PARTICIPATION**

Remainder of Public Comments is limited to three (3) minutes each.

*Jeani Duarte asked for Council to consider doing their comments prior to the final public comment.*

*Mayor Norris replied to share the adopted Council policies and procedures.*

*Darlene Shelley discussed a Flagler County PLDRB agenda item near Seminole Woods, resident concerns, asked why Flagler County would be changing the FLUM for properties in Palm Coast, did not support Flagler County making such changes, asked Council to consider adding an item regarding airport traffic and real solutions.*

*Kim Carney, Commissioner on the Flagler County Board of County Commissioners, shared that the Skatepark at Wadsworth Park has been reopened.*

*Vice Mayor Pontieri replied to public comment that she was familiar with the FLUM and zoning change, her understanding that the agenda item has been pulled from the Flagler County PLDRB for the reasons and concerns that were raised, that the land is Flagler County land, and next steps and discussions between the City and County.*

*Mr. McGlothlin shared that the Flagler County agenda item was continued to 2/3 and shared additional considerations.*

**I. DISCUSSION BY CITY COUNCIL OF MATTERS NOT ON THE AGENDA**

*Council Member Miller shared about the passing of resident Robert MacDonald.*

*Council Member Sullivan shared about a watermain break in Grand Haven, immediate response from the City's utility department, and thanked staff for the response.*

*Council Member Gambaro recognized Pasquale Martellucci, a resident and World War II Veteran, recognition of his 100<sup>th</sup> birthday, and his recent passing.*

*Vice Mayor Pontieri discussed the need for water conservation, perfect timing to think about conservation regulations during the LDC review and asked for consensus to consider conservation while looking at the LDC. City Council provided unanimous consensus to ask staff to bring a presentation forward on policies and legislation that Council can enact and to have this as a theme while reviewing the LDC.*

*Vice Mayor Pontieri shared prayers for the family of Robert MacDonald and shared about his advocacy for future generations and parks.*

*Mayor Norris highlighted adopted initiatives that were brought forth and supported by Mr. MacDonald.*

*Mayor Norris asked Council Member Sullivan to clarify his prior comments on meetings before the Council Meetings.*

*Council Member Sullivan highlighted the one-on-one meetings that City Council Members may have with the City Manager to prepare for the City Council Meetings.*

*Mayor Norris discussed misinformation in the community, that it is wrong and should be refrained from, and that no-one on this council is violating sunshine. Mayor Norris reiterated that the meetings are individual meetings with the City Manager.*

*Vice Mayor Pontieri requested to include a handout that was provided to City Council prior to the meeting to the meeting record. The documents have been attached to these minutes.*

**J. DISCUSSION BY CITY ATTORNEY OF MATTERS NOT ON THE AGENDA**

*Attorney Blocker shared that he will be requesting a shade meeting for litigation relating to Palm Coast Holdings and Flagler County Home Builders Association, and additionally shared timelines and responses to ongoing cases.*

**K. DISCUSSION BY CITY MANAGER OF MATTERS NOT ON THE AGENDA**

*Mr. McGlothlin shared thanks for the support, provided updates on his one on one meetings with departments, that the budget preparation season will be kicking off soon, that the City will be doing away with the Chief of Staff position, that the Assistant City Manager position has been retitled to Deputy City*

*Manager to allow for collaborated efforts and drilling down into individual duties, and highlighted the cost savings to the City.*

*Mayor Norris shared support for Mr. McGlothlin's ability to restructure as he sees fit.*

**L. ADJOURNMENT**

*The meeting was adjourned at 7:04 p.m.*

*Respectfully submitted by: Kaley Cook, CMC, FCRM  
City Clerk*

## YOUR HEALTH MATTERS

Contaminants are linked to:

- Cancer
- Hormone & thyroid disorders
- Pregnancy complications
- Immune suppression
- Developmental effects on children

Families should have been warned — they were not.

## PALM COAST RESIDENTS DEMAND:

- Full disclosure of ALL contaminants
- Independent oversight of the water system
- Immediate infrastructure repairs
- Restoration of Charter protections
- Honest communication from City leadership

## YOU CAN HELP FIX THIS

- Share this postcard
- Show up at City Council meetings
- Ask for ALL water test results — in writing
- Speak out for transparency
- Vote for leaders who protect residents, not developers

**Your Water. Your Health. Your Right to Know.**

## PALM COAST WATER ALERT

**What Your Family Needs to Know RIGHT NOW**

! **Contaminants Were Found — But Not Disclosed**

**Independent review shows Palm Coast water has contained:**

- PFAS ("forever chemicals")
- Chromium-6
- NDMA & nitrosamines (carcinogens)
- Hormones & pharmaceuticals
- Lead and metals
- Disinfection byproducts

NONE of this appeared in the City's annual water reports.

! **Failing Infrastructure = Higher Risk**

Evidence shows:

- WWTP1 = over capacity and cited by DEP
- WTP3 = cannot treat its own waste
- Concentrated waste was dumped into an already failing system
- Reclaimed water & wastewater were used to expand the potable supply
- Chemical changes happened with little to no warning

! **Your Right to Oversight Violated**

City Charter rules requiring voter approval for major financial decisions and oversight is in jeopardy.

Rates went up. Transparency went down.

Residents kept in the dark.

# Get Involved: Protect Our Water

YOUR WATER, YOUR HEALTH, YOUR RIGHT TO KNOW

Communities across the country are confronting:

- Water contamination
- Public-health risks
- Rising costs with declining transparency

**Clean water is not optional.**

Residents have the right to:

- Full disclosure of contaminants
- Independent oversight
- Honest communication from leadership

**Get involved. Speak up. Protect our community**

## Trusted Clean Water Organizations

Environmental Working Group — [ewg.org](http://ewg.org)

Clean Water Action — [cleanwateraction.org](http://cleanwateraction.org)

Clean Water Fund — [cleanwaterfund.org](http://cleanwaterfund.org)

Food & Water Watch — [foodandwaterwatch.org](http://foodandwaterwatch.org)

Earthjustice — [earthjustice.org](http://earthjustice.org)

Union of Concerned Scientists — [ucsusa.org](http://ucsusa.org)

American Rivers — [americanrivers.org](http://americanrivers.org)

Waterkeeper Alliance — [waterkeeper.org](http://waterkeeper.org)

Environmental Integrity Project — [environmentalintegrity.org](http://environmentalintegrity.org)

Citizens Concerned About Chloramines — [chloramine.org](http://chloramine.org)

Americans Against Fracking — [americansagainstfracking.org](http://americansagainstfracking.org)

Environment America — [environmentamerica.org](http://environmentamerica.org)

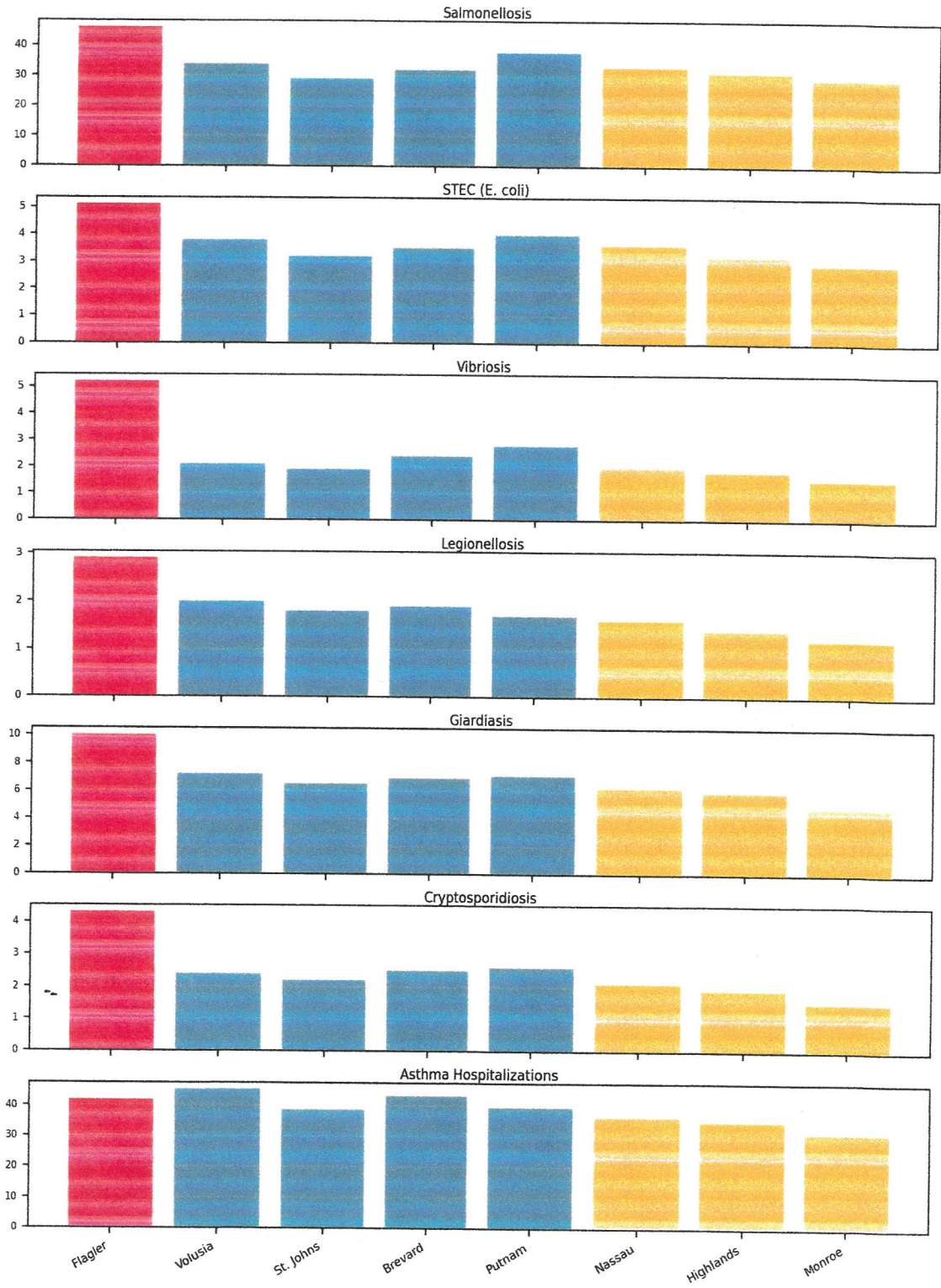
National Wildlife Federation — [nwf.org](http://nwf.org)

National Association of Clean Water Agencies (NACWA) — [nacwa.org](http://nacwa.org)

# Flagler County vs Nearby & Similar-Population Counties — Health Indicators

**Date ranges:** Infectious disease rates reflect the most recent year available (primarily 2023–2024). Chronic indicators reflect the most recent reporting year.

Rates per 100,000 population. Source: Florida Department of Health (FLHealthCHARTS). Color key: **Flagler**, **Nearby counties**, **Similar-population counties**.



#### **IV. One-Paragraph Ethics Complaint Summary (Updated)**

A Council vacancy occurred on August 19, 2024. The Council failed to fill the vacancy within the Charter's 30-day deadline, triggering the Mayor's mandatory duty under Charter §2.05 to immediately call a special election. The Mayor failed to do so. Instead, the Council made an unauthorized appointment on October 1, 2024, after Charter authority had lapsed. A general election occurred on November 3, 2024, within the Charter's required special-election window, yet no special election was called or held. As of January 6, 2026, the unauthorized appointee, Charles Gambaro, remains seated on the Council. This constitutes a knowing failure to perform a required official duty, an ultra vires appointment, and a continuing deprivation of the electorate's Charter-protected right to vote.



**Jeani Duarte**

**Transparency, Accountability, Responsibility**

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